

COUNCIL OF THE DISTRICT OF COLUMBIA JOHN A. WILSON BUILDING 1350 PENNSYLVANIA AVENUE, NW WASHINGTON, DC 20004

MATTHEW FRUMIN Councilmember, Ward 3

**COMMITTEE MEMBER** Executive Administration and Labor Facilities and Family Services Hospital and Health Equity Housing Transportation and the Environment

July 13, 2023

Nyasha Smith Secretary of the Council 1350 Pennsylvania Avenue NW Washington, DC 20004

Dear Secretary Smith:

Today, I am introducing the "District of Columbia Nurse Licensure Compact Authorization Act of 2023," alongside Councilmember Christina Henderson, Chair of the Committee on Health, Councilmember Vince Gray, Chair of the Committee on Hospital and Health Equity, and Councilmembers Zachary Parker, Brooke Pinto, Robert White, and Kenyan McDuffie.

Like much of the country, the District faces an acute shortage of registered nurses, licensed practical nurses, and vocational nurses, which has become more severe since the peak of the Covid-19 pandemic.<sup>1</sup> A 2022 survey by the District of Columbia Nurses Association found that more than 95% of nurses in the District believe inadequate staffing was a "major issue" at their facility and that, on average, respondents observed insufficient staffing of registered nurses on their unit during more than one shift per week.<sup>2</sup> Overworked nurses and understaffed health care centers can lead to worse outcomes in patients: there is a correlation between patient mortality and a shortage of nurses.<sup>3</sup>

While these issues are not unique to the District, we are one of only a small handful of states and territories that is not a member of the national Nurse Licensure Compact (NLC). The NLC is an

https://www.npr.org/local/305/2022/09/28/1125406790/we-were-already-stretched-thin-a-nursing-shortage-is-straining-dc-area-hospitals.

https://qualitysafety.bmj.com/content/28/8/609.

<sup>&</sup>lt;sup>1</sup> Colleen Grablick, 'We were already stretched thin:' A nursing shortage is straining D.C.-area hospitals, WAMU 88.5, (Sep. 28, 2022),

<sup>&</sup>lt;sup>2</sup> District of Columbia Nursing Association, *DCNA Releases Results of Nurse Staffing Survey*, (Sep. 4, 2022) https://www.dcna.org/assets/DCNA%20Releases%20Results%20of%20Nurse%20Staffing%20Survey.pdf.

<sup>&</sup>lt;sup>3</sup> Peter Griffiths, et al., *Nurse staffing, nursing assistants and hospital mortality: retrospective longitudinal cohort study,* BMJ Quality & Safety 2019; 28:609-617 (Apr. 17, 2019)

interstate agreement that allows for nurses licensed in NLC member states and territories to practice in other NLC states and territories without obtaining an additional license. More than 41 states and territories are already members, including neighboring Maryland, Virginia, West Virginia, North Carolina, Delaware, and New Jersey, with Pennsylvania having enacted and awaiting implementation.<sup>4</sup> Joining the NLC will expand the number of available licensed nurses in the District and help alleviate the current nursing shortage, while allowing the District to maintain the high standards and quality of service our residents expect.

This legislation, which would enter the District into the NLC, is supported by the District of Columbia Hospital Association, District of Columbia Health Care Association, District of Columbia Primary Care Association, Maryland-National Homecare Association, DC Coalition on Long Term Care, George Washington University, Georgetown University School of Nursing, Children's National Hospital, Mary's Center, Forest Hills of DC, Iona Senior Services, VMT Home Health Agency, Home Care Partners, Stoddard Baptist Nursing Home, Livingston Place at Southern Avenue, and The Residences at Kenilworth Park. These hospitals, health care providers, and organizations understand the real harm and impact of the nursing shortage for employers, health care workers, and most importantly patients. They concur that entering the NLC can be a first step to achieving parity with our neighboring states and reversing the current shortage to ensure all District residents, from students to seniors, have access to the care they deserve.

I look forward to working with health care providers and nurses in the District, alongside the Committee on Health and Chairperson Henderson, to advance this legislation and pursue a collaborative approach to address the underlying causes of the nursing shortage in the District.

Should you have any questions about this legislation, please contact my Legislative Assistant, Elias Benda, at <u>ebenda@dccouncil.gov</u> or (202) 394-8293.

Sincerely, 1 200

Matthew Frumin Councilmember for Ward 3

<sup>&</sup>lt;sup>4</sup> National Council of State Boards of Nursing, <u>https://nursecompact.com/index.page#map</u>

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19 20	A BILL	
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23	IN THE COUNCIL OF THE DISTRIC	T OF COLUMBIA
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26	To authorize the Mayor to execute and enter, on behalf of the	he District, the Nurse Licensure
27	Compact to permit licensed registered and licensed	practical/vocational nurses in party
28	states to practice in the District and for multistate lie	censed nurses in the District to
29	practice in other party states; to increase the availab	•
30	minimum requirements for education and training for	
31	establish requirements for the administration of inte	
32	licensure information system; to require all compact	
33	with other compact states; to establish the Interstate	
34 25	Compact Administrators; to allow the Board of Nur	
35 36	the issuance of a multistate license; and to require in	
36 37	nurses to report the number of multistate license hol and to prepare and provide each nurse with a copy of	
37 38	practice of nursing in the District.	i laws and fules specific to the
39	practice of nursing in the District.	

40	BE IT ENACTED BY THE COUNCIL OF THE DISTRICT OF COLUMBIA, That this
41	act may be cited as the "District of Columbia Nurse Licensure Compact Authorization Act of
42	2023".
43	Sec. 2. Findings and declaration of purpose.
44	The nurse licensure compact is enacted into law and entered into by the District, with all
45	other party states legally joining therein in the form substantially as follows:
46	"Sec. 1. Findings and Declaration of Purpose:
47	(a) The party states find that:
48	(1) The health and safety of the public are affected by the degree of compliance
49	with, and the effectiveness of enforcement activities related to state nurse licensure laws;
50	(2) Violations of nurse licensure and other laws regulating the practice of nursing
51	may result in injury or harm to the public;
52	(3) The expanded mobility of nurses and the use of advanced communication
53	technologies as part of our nation's health care delivery system require greater coordination and
54	cooperation among states in the areas of nurse licensure and regulation;
55	(4) New practice modalities and technology make compliance with individual
56	state nurse licensure laws difficult and complex;
57	(5) The current system of duplicative licensure for nurses practicing in multiple
58	states is cumbersome and redundant for both nurses and states; and
59	(6) Uniformity of nurse licensure requirements throughout the states promotes
60	public safety and public health benefits.
61	(b) The general purposes of this Compact are to:
62	(1) Facilitate the states' responsibility to protect the public's health and safety;

63	(2) Ensure and encourage the cooperation of party states in the areas of nurse
64	licensure and regulation;
65	(3) Facilitate the exchange of information between party states in the areas of
66	nurse regulation, investigation, and adverse actions;
67	(4) Promote compliance with the laws governing the practice of nursing in each
68	jurisdiction;
69	(5) Invest all party states with the authority to hold a nurse accountable for
70	meeting all state practice laws in the state in which the patient is located at the time care is
71	rendered through the mutual recognition of party state licenses;
72	(6) Decrease redundancies in the consideration and issuance of nurse licenses; and
73	(7) Provide opportunities for interstate practice by nurses who meet uniform
74	licensure requirements.
74 75	licensure requirements. "Sec. 2. Definitions
75	"Sec. 2. Definitions
75 76	"Sec. 2. Definitions As used in this Compact:
75 76 77	<ul><li>"Sec. 2. Definitions</li><li>As used in this Compact:</li><li>(1) "Adverse action" means any administrative, civil, equitable, or criminal action</li></ul>
75 76 77 78	<ul> <li>"Sec. 2. Definitions</li> <li>As used in this Compact: <ul> <li>(1) "Adverse action" means any administrative, civil, equitable, or criminal action</li> </ul> </li> <li>permitted by a state's laws which is imposed by a licensing board or other authority against a</li> </ul>
75 76 77 78 79	<ul> <li>"Sec. 2. Definitions</li> <li>As used in this Compact: <ul> <li>(1) "Adverse action" means any administrative, civil, equitable, or criminal action</li> </ul> </li> <li>permitted by a state's laws which is imposed by a licensing board or other authority against a nurse, including actions against an individual's license or multistate licensure privilege such as</li> </ul>
75 76 77 78 79 80	<ul> <li>"Sec. 2. Definitions</li> <li>As used in this Compact: <ul> <li>(1) "Adverse action" means any administrative, civil, equitable, or criminal action</li> </ul> </li> <li>permitted by a state's laws which is imposed by a licensing board or other authority against a nurse, including actions against an individual's license or multistate licensure privilege such as revocation, suspension, probation, monitoring of the licensee, limitation on the licensee's</li> </ul>
<ul> <li>75</li> <li>76</li> <li>77</li> <li>78</li> <li>79</li> <li>80</li> <li>81</li> </ul>	<ul> <li>"Sec. 2. Definitions</li> <li>As used in this Compact: <ul> <li>(1) "Adverse action" means any administrative, civil, equitable, or criminal action</li> </ul> </li> <li>permitted by a state's laws which is imposed by a licensing board or other authority against a nurse, including actions against an individual's license or multistate licensure privilege such as revocation, suspension, probation, monitoring of the licensee, limitation on the licensee's practice, or any other encumbrance on licensure affecting a nurse's authorization to practice,</li> </ul>

85	(3) "Coordinated licensure information system" means an integrated process for
86	collecting, storing, and sharing information on nurse licensure and enforcement activities related
87	to nurse licensure laws, which is administered by a nonprofit organization composed of and
88	controlled by licensing boards.
89	(4) "Current significant investigative information" means:
90	(A) Investigative information that a licensing board, after a preliminary
91	inquiry that includes notification and an opportunity for the nurse to respond, if required by state
92	law, has reason to believe is not groundless and, if proved true, would indicate more than a minor
93	infraction; or (B) Investigative information that indicates that the nurse
94	represents an immediate threat to public health and safety regardless of whether the nurse has
95	been notified and had an opportunity to respond
96	(5) "Encumbrance" means a revocation or suspension of, or any limitation on, the
97	full and unrestricted practice of nursing imposed by a licensing board.
98	(6) "Home state" means the party state that is the nurse's primary state of
99	residence.
100	(7) "Licensing board" means a party state's regulatory body responsible for
101	issuing nurse licenses.
102	(8) "Multistate license" means a license to practice as a registered nurse (RN) or a
103	licensed practical/vocational nurse (LPN/VN) issued by a home state licensing board that
104	authorizes the licensed nurse to practice in all party states under a multistate licensure privilege.
105	(9) "Multistate licensure privilege" means a legal authorization associated with a
106	multistate license permitting the practice of nursing as either a registered nurse (RN) or a
107	licensed practical/vocational nurse (LPN/VN) in a remote state.

108 (10) "Nurse" means RN or LPN/VN, as those terms are defined by each party 109 state's practice laws.

- 110 (11) "Party state" means any state that has adopted this Compact. 111 (12) "Remote state" means a party state, other than the home state.
- 112 (13) "Single-state license" means a nurse license issued by a party state that 113 authorizes practice only within the issuing state and does not include a multistate licensure 114
- 115 (14) "State" means a state, commonwealth, territory, or possession of the United
- 116 States, and the District of Columbia.

117 (15) "State practice laws" means a party state's laws, rules, and regulations that 118 govern the practice of nursing, define the scope of nursing practice, and create the methods and 119 grounds for imposing discipline. "State practice laws" do not include requirements necessary to 120 obtain and retain a license, except for qualifications or requirements of the home state.

121 "Sec. 3. General provisions and jurisdiction.

privilege to practice in any other party state.

122 (a) A multistate license to practice registered or licensed practical/vocational nursing 123 issued by a home state to a resident in that state will be recognized by each party state as 124 authorizing a nurse to practice as a registered nurse (RN) or as a licensed practical/vocational 125 nurse (LPN/VN), under a multistate licensure privilege, in each party state.

126 (b) A state must implement procedures for considering the criminal history records of 127 applicants for initial multistate license or licensure by endorsement. Such procedures shall 128 include the submission of fingerprints or other biometric-based information by applicants for the 129 purpose of obtaining an applicant's criminal history record information from the Federal Bureau 130 of Investigation and the agency responsible for retaining that state's criminal records.

131	(c) Each party state shall require the following for an applicant to obtain or retain a
132	multistate license in the home state:
133	(1) Meets the home state's qualifications for licensure or renewal of licensure, as
134	well as, all other applicable state laws;
135	(2)(A) Has graduated or is eligible to graduate from a licensing board-approved
136	RN or LPN/VN prelicensure education program; or
137	(B) Has graduated from a foreign RN or LPN/VN prelicensure education
138	program that:
139	(i) has been approved by the authorized accrediting body in the
140	applicable country, and:
141	(ii) has been verified by an independent credentials review agency
142	to be comparable to a licensing board-approved prelicensure education program.
143	(3) Has, if a graduate of a foreign prelicensure education program not taught in
144	English or if English is not the individual's native language, successfully passed an English
145	proficiency examination that includes the components of reading, speaking, writing and
146	listening;
147	(4) Has successfully passed an NCLEX-RN® or NCLEX-PN® Examination or
148	recognized predecessor, as applicable;
149	(5) Is eligible for or holds an active, unencumbered license;
150	(6) Has submitted, in connection with an application for initial licensure or
151	licensure by endorsement, fingerprints or other biometric data for the purpose of obtaining
152	criminal history record information from the Federal Bureau of Investigation and the agency
153	responsible for retaining that state's criminal records;

154	(7) Has not been convicted or found guilty, or has entered into an agreed
155	disposition, of a felony offense under applicable state or federal criminal law;
156	(8) Has not been convicted or found guilty, or has entered into an agreed
157	disposition, of a misdemeanor offense related to the practice of nursing as determined on a case-
158	by-case basis;
159	(9) Is not currently enrolled in an alternative program;
160	(10) Is subject to self-disclosure requirements regarding current participation in an
161	alternative program; and
162	(11) Has a valid United States Social Security number.
163	(d) All party states shall be authorized, in accordance with existing state due process law,
164	to take adverse action against a nurse's multistate licensure privilege such as revocation,
165	suspension, probation or any other action that affects a nurse's authorization to practice under a
166	multistate licensure privilege, including cease and desist actions. If a party state takes such
167	action, it shall promptly notify the administrator of the coordinated licensure information system.
168	The administrator of the coordinated licensure information system shall promptly notify the
169	home state of any such actions by remote states.
170	(e) A nurse practicing in a party state must comply with the state practice laws of the
171	state in which the client is located at the time service is provided.
172	(1) The practice of nursing is not limited to patient care, but shall include all
173	nursing practice as defined by the state practice laws of the party state in which the client is
174	located.

(2) The practice of nursing in a party state under a multistate licensure privilege
will subject a nurse to the jurisdiction of the licensing board, the courts and the laws of the party
state in which the client is located at the time service is provided.

(f) Individuals not residing in a party state shall continue to be able to apply for a party state's single- state license as provided under the laws of each party state. However, the singlestate license granted to these individuals will not be recognized as granting the privilege to practice nursing in any other party state. Nothing in this Compact shall affect the requirements established by a party state for the issuance of a single-state license.

(g) Any nurse holding a home state multistate license, on the effective date of this
Compact, may retain and renew the multistate license issued by the nurse's then-current home
state, provided that:

(1) A nurse, who changes primary state of residence after this Compact's effective
date, must meet all applicable Section 3(c) requirements to obtain a multistate license from a new
home state.

(2) A nurse who fails to satisfy the multistate licensure requirements in Section
3(c) due to a disqualifying event occurring after this Compact's effective date shall be ineligible
to retain or renew a multistate license, and the nurse's multistate license shall be revoked or
deactivated in accordance with applicable rules adopted by the Interstate Commission of Nurse
Licensure Compact Administrators ("Commission").

194 "Sec. 4. Applications for licensure in a party state.

(a) Upon application for a multistate license, the licensing board in the issuing party state
shall ascertain, through the coordinated licensure information system, whether the applicant has
ever held, or is the holder of, a license issued by any other state, whether there are any

encumbrances on any license or multistate licensure privilege held by the applicant, whether any
adverse action has been taken against any license or multistate licensure privilege held by the
applicant and whether the applicant is currently participating in an alternative program.

(b) A nurse may hold a multistate license, issued by the home state, in only one partystate at a time.

(c) If a nurse changes primary state of residence by moving between two party states, the
nurse must apply for licensure in the new home state, and the multistate license issued by the
prior home state will be deactivated in accordance with applicable rules adopted by the
Commission.

207 (A) The nurse may apply for licensure in advance of a change in primary state of208 residence.

209 (B) A multistate license shall not be issued by the new home state until the nurse 210 provides satisfactory evidence of a change in primary state of residence to the new home state 211 and satisfies all applicable requirements to obtain a multistate license from the new home state. 212 (d) If a nurse changes primary state of residence by moving from a party state to a non-213 party state, the multistate license issued by the prior home state will convert to a single-state 214 license, valid only in the former home state. 215 "Sec. 5. Additional authorities invested in party state licensing boards. 216 (a) In addition to the other powers conferred by state law, a licensing board shall have the

authority to:

(1) Take adverse action against a nurse's multistate licensure privilege to practicewithin that party state.

(A) Only the home state shall have the power to take adverse actionagainst a nurse's license issued by the home state.

(B) For purposes of taking adverse action, the home state licensing board
shall give the same priority and effect to reported conduct received from a remote state as it
would if such conduct had occurred within the home state. In so doing, the home state shall
apply its own state laws to determine appropriate action.

(2) Issue cease and desist orders or impose an encumbrance on a nurse's authorityto practice within that party state.

(3) Complete any pending investigations of a nurse who changes primary state of
residence during the course of such investigations. The licensing board shall also have the
authority to take appropriate action(s) and shall promptly report the conclusions of such
investigations to the administrator of the coordinated licensure information system. The
administrator of the coordinated licensure information system shall promptly notify the new
home state of any such actions.

234 (4) Issue subpoenas for both hearings and investigations that require the 235 attendance and testimony of witnesses, as well as, the production of evidence. Subpoenas issued 236 by a licensing board in a party state for the attendance and testimony of witnesses or the 237 production of evidence from another party state shall be enforced in the latter state by any court 238 of competent jurisdiction, according to the practice and procedure of that court applicable to 239 subpoenas issued in proceedings pending before it. The issuing authority shall pay any witness 240 fees, travel expenses, mileage and other fees required by the service statutes of the state in which 241 the witnesses or evidence are located.

(5) Obtain and submit, for each nurse licensure applicant, fingerprint or other
biometric-based information to the Federal Bureau of Investigation for criminal background
checks, receive the results of the Federal Bureau of Investigation record search on criminal
background checks and use the results in making licensure decisions.

(6) If otherwise permitted by state law, recover from the affected nurse the costs
of investigations and disposition of cases resulting from any adverse action taken against that
nurse.

(7) Take adverse action based on the factual findings of the remote state, providedthat the licensing board follows its own procedures for taking such adverse action.

(b) If adverse action is taken by the home state against a nurse's multistate license, the nurse's multistate licensure privilege to practice in all other party states shall be deactivated until all encumbrances have been removed from the multistate license. All home state disciplinary orders that impose adverse action against a nurse's multistate license shall include a statement that the nurse's multistate licensure privilege is deactivated in all party states during the pendency of the order.

(c) Nothing in this Compact shall override a party state's decision that participation in an
alternative program may be used in lieu of adverse action. The home state licensing board shall
deactivate the multistate licensure privilege under the multistate license of any nurse for the
duration of the nurse's participation in an alternative program.

261 "Sec. 6. Coordinated licensure information system and exchange of information.
262 (a) All party states shall participate in a coordinated licensure information system of all
263 licensed registered nurses (RNs) and licensed practical/vocational nurses (LPNs/VNs). This

system will include information on the licensure and disciplinary history of each nurse, as
submitted by party states, to assist in the coordination of nurse licensure and enforcement efforts.

(b) The Commission, in consultation with the administrator of the coordinated licensure
information system, shall formulate necessary and proper procedures for the identification,
collection and exchange of information under this Compact.

(c) All licensing boards shall promptly report to the coordinated licensure information
system any adverse action, any current significant investigative information, denials of
applications (with the reasons for such denials) and nurse participation in alternative programs
known to the licensing board regardless of whether such participation is deemed nonpublic or
confidential under state law.

(d) Current significant investigative information and participation in nonpublic or
confidential alternative programs shall be transmitted through the coordinated licensure
information system only to party state licensing boards.

(e) Notwithstanding any other provision of law, all party state licensing boards
contributing information to the coordinated licensure information system may designate
information that may not be shared with non-party states or disclosed to other entities or
individuals without the express permission of the contributing state.

(f) Any personally identifiable information obtained from the coordinated licensure
information system by a party state licensing board shall not be shared with non-party states or
disclosed to other entities or individuals except to the extent permitted by the laws of the party
state contributing the information.

285	(g) Any information contributed to the coordinated licensure information system that is
286	subsequently required to be expunged by the laws of the party state contributing that information
287	shall also be expunged from the coordinated licensure information system.
288	(h) The Compact administrator of each party state shall furnish a uniform data set to the
289	Compact administrator of each other party state, which shall include, at a minimum:
290	(1) Identifying information;
291	(2) Licensure data;
292	(3) Information related to alternative program participation; and
293	(4) Other information that may facilitate the administration of this Compact, as
294	determined by Commission rules.
295	(i) The Compact administrator of a party state shall provide all investigative documents
296	and information requested by another party state.
297	"Sec. 7. Establishment of the interstate commission of nurse licensure compact
298	administrators.
299	(a) The party states hereby create and establish a joint public entity known as the
300	Interstate Commission of Nurse Licensure Compact Administrators:
301	(1) The Commission is an instrumentality of the party states.
302	(2) Venue is proper and judicial proceedings by or against the Commission shall
303	be brought solely and exclusively in a court of competent jurisdiction where the principal office
304	of the Commission is located. The Commission may waive venue and jurisdictional defenses to
305	the extent it adopts or consents to participate in alternative dispute resolution proceedings.
306	(3) Nothing in this Compact shall be construed to be a waiver of sovereign
307	immunity.

(b) Membership, Voting and Meetings

309	(1) Each party state shall have and be limited to one administrator. The head of
310	the state licensing board or designee shall be the administrator of this Compact for each party
311	state. Any administrator may be removed or suspended from office as provided by the law of the
312	state from which the Administrator is appointed. Any vacancy occurring in the Commission shall
313	be filled in accordance with the laws of the party state in which the vacancy exists.
314	(2) Each administrator shall be entitled to one (1) vote with regard to the
315	promulgation of rules and creation of bylaws and shall otherwise have an opportunity to
316	participate in the business and affairs of the Commission. An administrator shall vote in person
317	or by such other means as provided in the bylaws. The bylaws may provide for an
318	administrator's participation in meetings by telephone or other means of communication.
319	(3) The Commission shall meet at least once during each calendar year.
320	Additional meetings shall be held as set forth in the bylaws or rules of the commission.
321	(4) All meetings shall be open to the public, and public notice of meetings shall be
322	given in the same manner as required under the rulemaking provisions in Section 8.
323	(5) The Commission may convene in a closed, nonpublic meeting if the
324	Commission must discuss:
325	(A) Noncompliance of a party state with its obligations under the
326	Compact;
327	(B) The employment, compensation, discipline or other personnel matters,
328	practices or procedures related to specific employees or other matters related to the
329	Commission's internal personnel practices and procedures;
330	(C) Current, threatened or reasonably anticipated litigation;

331	(D) Negotiation of contracts for the purchase or sale of goods, services or
332	real estate;
333	(E) Accusing any person of a crime or formally censuring any person;
334	(F) Disclosure of trade secrets or commercial or financial information that
335	is privileged or confidential;
336	(G) Disclosure of information of a personal nature where disclosure would
337	constitute a clearly unwarranted invasion of personal privacy;
338	(H) Disclosure of investigatory records compiled for law enforcement
339	purposes;
340	(I) Disclosure of information related to any reports prepared by or on
341	behalf of the Commission for the purpose of investigation of compliance with this Compact; or
342	(J) Matters specifically exempted from disclosure by federal or state
343	statute.
344	(6) If a meeting, or portion of a meeting, is closed pursuant to this provision, the
345	Commission's legal counsel or designee shall certify that the meeting may be closed and shall
346	reference each relevant exempting provision. The Commission shall keep minutes that fully and
347	clearly describe all matters discussed in a meeting and shall provide a full and accurate summary
348	of actions taken, and the reasons therefor, including a description of the views expressed. All
349	documents considered in connection with an action shall be identified in such minutes. All
350	minutes and documents of a closed meeting shall remain under seal, subject to release by a
351	majority vote of the Commission or order of a court of competent jurisdiction.

352	(c) The Commission shall, by a majority vote of the administrators, prescribe bylaws or
353	rules to govern its conduct as may be necessary or appropriate to carry out the purposes and
354	exercise the powers of this Compact, including but not limited to:
355	(1) Establishing the fiscal year of the Commission;
356	(2) Providing reasonable standards and procedures:
357	(A) For the establishment and meetings of other committees; and
358	(B) Governing any general or specific delegation of any authority or
359	function of the Commission;
360	(3) Providing reasonable procedures for calling and conducting meetings of the
361	Commission, ensuring reasonable advance notice of all meetings and providing an opportunity
362	for attendance of such meetings by interested parties, with enumerated exceptions designed to
363	protect the public's interest, the privacy of individuals, and proprietary information, including
364	trade secrets. The Commission may meet in closed session only after a majority of the
365	administrators vote to close a meeting in whole or in part. As soon as practicable, the
366	Commission must make public a copy of the vote to close the meeting revealing the vote of each
367	administrator, with no proxy votes allowed;
368	(4) Establishing the titles, duties and authority and reasonable procedures for the
369	election of the officers of the Commission;
370	(5) Providing reasonable standards and procedures for the establishment of the
371	personnel policies and programs of the Commission. Notwithstanding any civil service or other
372	similar laws of any party state, the bylaws shall exclusively govern the personnel policies and
373	programs of the Commission; and

374	(6) Providing a mechanism for winding up the operations of the Commission and
375	the equitable disposition of any surplus funds that may exist after the termination of this
376	Compact after the payment or reserving of all of its debts and obligations;
377	(d) The Commission shall publish its bylaws and rules, and any amendments thereto, in a
378	convenient form on the website of the Commission.
379	(e) The Commission shall maintain its financial records in accordance with the bylaws.
380	(f) The Commission shall meet and take such actions as are consistent with the provisions
381	of this Compact and the bylaws.
382	(g) The Commission shall have the following powers:
383	(1) To promulgate uniform rules to facilitate and coordinate implementation and
384	administration of this Compact. The rules shall have the force and effect of law and shall be
385	binding in all party states;
386	(2) To bring and prosecute legal proceedings or actions in the name of the
387	Commission, provided that the standing of any licensing board to sue or be sued under applicable
388	law shall not be affected;
389	(3) To purchase and maintain insurance and bonds;
390	(4) To borrow, accept or contract for services of personnel, including, but not
391	limited to, employees of a party state or nonprofit organizations;
392	(5) To cooperate with other organizations that administer state compacts related to
393	the regulation of nursing, including but not limited to sharing administrative or staff expenses,
394	office space or other resources;
395	(6) To hire employees, elect or appoint officers, fix compensation, define duties,
396	grant such individuals appropriate authority to carry out the purposes of this Compact, and to

397	establish the Commission's personnel policies and programs relating to conflicts of interest,
398	qualifications of personnel and other related personnel matters;
399	(7) To accept any and all appropriate donations, grants and gifts of money,
400	equipment, supplies, materials and services, and to receive, utilize and dispose of the same;
401	provided that at all times the Commission shall avoid any appearance of impropriety or conflict
402	of interest;
403	(8) To lease, purchase, accept appropriate gifts or donations of, or otherwise to
404	own, hold, improve or use, any property, whether real, personal or mixed; provided that at all
405	times the Commission shall avoid any appearance of impropriety;
406	(9) To sell, convey, mortgage, pledge, lease, exchange, abandon or otherwise
407	dispose of any property, whether real, personal or mixed;
408	(10) To establish a budget and make expenditures;
409	(11) To borrow money;
410	(12) To appoint committees, including advisory committees comprised of
411	administrators, state nursing regulators, state legislators or their representatives, and consumer
412	representatives, and other such interested persons;
413	(13) To provide and receive information from, and to cooperate with, law
414	enforcement agencies;
415	(14) To adopt and use an official seal; and
416	(15) To perform such other functions as may be necessary or appropriate to
417	achieve the purposes of this Compact consistent with the state regulation of nurse licensure and
418	practice.
419	(h) Financing of the Commission:

421

(1) The Commission shall pay, or provide for the payment of, the reasonable expenses of its establishment, organization and ongoing activities.

422 (2) The Commission may also levy on and collect an annual assessment from
423 each party state to cover the cost of its operations, activities and staff in its annual budget as
424 approved each year. The aggregate annual assessment amount, if any, shall be allocated based
425 upon a formula to be determined by the Commission, which shall promulgate a rule that is
426 binding upon all party states.

427 (3) The Commission shall not incur obligations of any kind prior to securing the
428 funds adequate to meet the same; nor shall the Commission pledge the credit of any of the party
429 states, except by, and with the authority of, such party state.

(4) The Commission shall keep accurate accounts of all receipts and
disbursements. The receipts and disbursements of the Commission shall be subject to the audit
and accounting procedures established under its bylaws. However, all receipts and disbursements
of funds handled by the Commission shall be audited yearly by a certified or licensed public
accountant, and the report of the audit shall be included in and become part of the annual report
of the Commission.

436 (i) Qualified Immunity, Defense and Indemnification:

(1) The administrators, officers, executive director, employees and representatives
of the Commission shall be immune from suit and liability, either personally or in their official
capacity, for any claim for damage to or loss of property or personal injury or other civil liability
caused by or arising out of any actual or alleged act, error or omission that occurred, or that the
person against whom the claim is made had a reasonable basis for believing occurred, within the
scope of Commission employment, duties or responsibilities; provided that nothing in this

paragraph shall be construed to protect any such person from suit or liability for any damage,
loss, injury or liability caused by the intentional, willful or wanton misconduct of that person.

445 (2) The Commission shall defend any administrator, officer, executive director, 446 employee or representative of the Commission in any civil action seeking to impose liability 447 arising out of any actual or alleged act, error or omission that occurred within the scope of 448 Commission employment, duties or responsibilities, or that the person against whom the claim is 449 made had a reasonable basis for believing occurred within the scope of Commission 450 employment, duties or responsibilities; provided that nothing herein shall be construed to 451 prohibit that person from retaining his or her own counsel; and provided further that the actual or 452 alleged act, error or omission did not result from that person's intentional, willful or wanton 453 misconduct.

454 (3) The Commission shall indemnify and hold harmless any administrator, officer, 455 executive director, employee or representative of the Commission for the amount of any 456 settlement or judgment obtained against that person arising out of any actual or alleged act, error 457 or omission that occurred within the scope of Commission employment, duties or 458 responsibilities, or that such person had a reasonable basis for believing occurred within the 459 scope of Commission employment, duties or responsibilities, provided that the actual or alleged 460 act, error or omission did not result from the intentional, willful or wanton misconduct of that 461 person.

462 "Se

"Sec. 8. Commission rulemaking.

463 (a) The Commission shall exercise its rulemaking powers pursuant to the criteria set forth464 in this Section and the rules adopted thereunder. Rules and amendments shall become binding as

465 of the date specified in each rule or amendment and shall have the same force and effect as466 provisions of this Compact.

467 (b) Rules or amendments to the rules shall be adopted at a regular or special meeting of468 the Commission.

469 (c) Prior to promulgation and adoption of a final rule or rules by the Commission, and at
470 least sixty (60) days in advance of the meeting at which the rule will be considered and voted
471 upon, the Commission shall file a notice of proposed rulemaking:

472 (1) On the website of the Commission, and;

473 (2) On the website of each licensing board or the publication in which each state474 would otherwise publish proposed rules.

475 (d) The notice of proposed rulemaking shall include:

476 (1) The proposed time, date and location of the meeting in which the rule will be477 considered and voted upon;

478 (2) The text of the proposed rule or amendment, and the reason for the proposed479 rule;

480 (3) A request for comments on the proposed rule from any interested person; and
481 (4) The manner in which interested persons may submit notice to the Commission
482 of their intention to attend the public hearing and any written comments.

483 (e) Prior to adoption of a proposed rule, the Commission shall allow persons to submit
484 written data, facts, opinions and arguments, which shall be made available to the public.

485 (f) The Commission shall grant an opportunity for a public hearing before it adopts a rule486 or amendment.

487 (g) The Commission shall publish the place, time and date of the scheduled public488 hearing.

(1) Hearings shall be conducted in a manner providing each person who wishes to
comment a fair and reasonable opportunity to comment orally or in writing. All hearings will be
recorded, and a copy will be made available upon request.

492 (2) Nothing in this section shall be construed as requiring a separate hearing on
493 each rule. Rules may be grouped for the convenience of the Commission at hearings required by
494 this section.

(h) If no one appears at the public hearing, the Commission may proceed withpromulgation of the proposed rule.

497 (i) Following the scheduled hearing date, or by the close of business on the scheduled
498 hearing date if the hearing was not held, the Commission shall consider all written and oral
499 comments received.

500 (j) The Commission shall, by majority vote of all administrators, take final action on the 501 proposed rule and shall determine the effective date of the rule, if any, based on the rulemaking 502 record and the full text of the rule.

(k) Upon determination that an emergency exists, the Commission may consider and adopt an emergency rule without prior notice, opportunity for comment or hearing, provided that the usual rulemaking procedures provided in this Compact and in this section shall be retroactively applied to the rule as soon as reasonably possible, in no event later than ninety (90) days after the effective date of the rule. For the purposes of this provision, an emergency rule is one that must be adopted immediately in order to:

509

(A) Meet an imminent threat to public health, safety or welfare;

(B) Prevent a loss of Commission or party state funds; or

511 (C) Meet a deadline for the promulgation of an administrative rule that is512 required by federal law or rule.

513 (1) The Commission may direct revisions to a previously adopted rule or amendment for 514 purposes of correcting typographical errors, errors in format, errors in consistency or 515 grammatical errors. Public notice of any revisions shall be posted on the website of the 516 Commission. The revision shall be subject to challenge by any person for a period of thirty (30) 517 days after posting. The revision may be challenged only on grounds that the revision results in a 518 material change to a rule. A challenge shall be made in writing, and delivered to the 519 Commission, prior to the end of the notice period. If no challenge is made, the revision will take 520 effect without further action. If the revision is challenged, the revision may not take effect 521 without the approval of the Commission. 522 "Sec. 9. Oversight, dispute resolution, and enforcement. 523 (a) Oversight: 524 (1) Each party state shall enforce this Compact and take all actions necessary and 525 appropriate to effectuate this Compact's purposes and intent. 526 (2) The Commission shall be entitled to receive service of process in any 527 proceeding that may affect the powers, responsibilities or actions of the Commission, and shall 528 have standing to intervene in such a proceeding for all purposes. Failure to provide service of 529 process in such proceeding to the Commission shall render a judgment or order void as to the 530 Commission, this Compact or promulgated rules. 531 (b) Default, technical assistance and termination

(1) If the Commission determines that a party state has defaulted in the
performance of its obligations or responsibilities under this Compact or the promulgated rules,
the Commission shall:

(A) Provide written notice to the defaulting state and other party states of
the nature of the default, the proposed means of curing the default, or any other action to be
taken by the Commission; and

538 (B) Provide remedial training and specific technical assistance regarding539 the default.

(2) If a state in default fails to cure the default, the defaulting state's membership
in this Compact may be terminated upon an affirmative vote of a majority of the administrators,
and all rights, privileges, and benefits conferred by this Compact may be terminated on the
effective date of termination. A cure of the default does not relieve the offending state of
obligations or liabilities incurred during the period of default.

(3) Termination of membership in this Compact shall be imposed only after all
other means of securing compliance have been exhausted. Notice of intent to suspend or
terminate shall be given by the Commission to the governor of the defaulting state and to the
executive officer of the defaulting state's licensing board and each of the party states.

(4) A state whose membership in this Compact has been terminated is responsible
for all assessments, obligations and liabilities incurred through the effective date of termination,
including obligations that extend beyond the effective date of termination.

(5) The Commission shall not bear any costs related to a state that is found to be
in default or whose membership in this Compact has been terminated unless agreed upon in
writing between the Commission and the defaulting state.

555	(6) The defaulting state may appeal the action of the Commission by petitioning
556	the U.S. District Court for the District of Columbia or the federal district in which the
557	Commission has its principal offices. The prevailing party shall be awarded all costs of such
558	litigation, including reasonable attorneys' fees.
559	(c) Dispute esolution:
560	(1) Upon request by a party state, the Commission shall attempt to resolve
561	disputes related to the Compact that arise among party states and between party and non-party
562	states.
563	(2) The Commission shall promulgate a rule providing for both mediation and
564	binding dispute resolution for disputes, as appropriate.
565	(3) In the event the Commission cannot resolve disputes among party states
566	arising under this Compact:
567	(A) The party states may submit the issues in dispute to an arbitration
568	panel, which will be comprised of individuals appointed by the Compact administrator in each of
569	the affected party states and an individual mutually agreed upon by the Compact administrators
570	of all the party states involved in the dispute.
571	(B) The decision of a majority of the arbitrators shall be final and binding.
572	(d) Enforcement:
573	(1) The Commission, in the reasonable exercise of its discretion, shall enforce the
574	provisions and rules of this Compact.
575	(2) By majority vote, the Commission may initiate legal action in the U.S. District
576	Court for the District of Columbia or the federal district in which the Commission has its
577	principal offices against a party state that is in default to enforce compliance with the provisions

578 of this Compact and its promulgated rules and bylaws. The relief sought may include both 579 injunctive relief and damages. In the event judicial enforcement is necessary, the prevailing party 580 shall be awarded all costs of such litigation, including reasonable attorneys' fees. 581 582 (3) The remedies herein shall not be the exclusive remedies of the Commission. 583 The Commission may pursue any other remedies available under federal or state law. 584 "Sec. 10. Compact effective date, withdrawal, and amendment. 585 (a) This Compact shall become effective and binding on the earlier of the date of 586 legislative enactment of this Compact into law by no less than twenty-six (26) states or 587 December 31, 2018. All party states to this Compact, that also were parties to the prior Nurse 588 Licensure Compact, superseded by this Compact, ("Prior Compact"), shall be deemed to have 589 withdrawn from said Prior Compact within six (6) months after the effective date of this 590 Compact. 591 (b) Each party state to this Compact shall continue to recognize a nurse's multistate 592 licensure privilege to practice in that party state issued under the Prior Compact until such party 593 state has withdrawn from the Prior Compact. 594 (c) Any party state may withdraw from this Compact by enacting a statute repealing the 595 same. A party state's withdrawal shall not take effect until six (6) months after enactment of the 596 repealing statute. 597 (d) A party state's withdrawal or termination shall not affect the continuing requirement 598 of the withdrawing or terminated state's licensing board to report adverse actions and significant 599 investigations occurring prior to the effective date of such withdrawal or termination.

(e) Nothing contained in this Compact shall be construed to invalidate or prevent any
nurse licensure agreement or other cooperative arrangement between a party state and a nonparty state that is made in accordance with the other provisions of this Compact.

603 (f) This Compact may be amended by the party states. No amendment to this Compact
604 shall become effective and binding upon the party states unless and until it is enacted into the
605 laws of all party states.

606 (g) Representatives of non-party states Compact shall be invited to participate in the
607 activities of the Commission, on a nonvoting basis, prior to the adoption of this Compact by all
608 states.

609 "Sec. 11. Compact construction and severability

610 (a) This Compact shall be liberally construed so as to effectuate the purposes thereof. The 611 provisions of this Compact shall be severable, and if any phrase, clause, sentence or provision of 612 this Compact is declared to be contrary to the constitution of any party state or of the United 613 States, or if the applicability thereof to any government, agency, person or circumstance is held 614 invalid, the validity of the remainder of this Compact and the applicability thereof to any 615 government, agency, person or circumstance shall not be affected thereby. If this Compact shall 616 be held to be contrary to the constitution of any party state, this Compact shall remain in full 617 force and effect as to the remaining party states and in full force and effect as to the party state 618 affected as to all severable matters."

Sec. 3. The Mayor is authorized to appoint, with the advice and consent of the Council
pursuant to section 2(f) of the Confirmation Act of 1978, effective March 3, 1979, (D.C. Law 2142; D.C. Official Code § 1-523.01(f)), one administrator to the Interstate Commission of Nurse
Licensure Compact Administrators, pursuant to section 7(b)(1) of the Nurse Licensure Compact

623 ("Compact"), enacted and entered into pursuant to section 2, and one alternate administrator,

who may exercise voting authority in the absence of one of the District's Administrator, pursuantto section 7(b)(1) of the Compact.

Sec. 4. Pursuant to the requirements of D.C. Official Code §§ 47-105 and 47-355.01 to
355.08, nothing in the Compact creates an obligation of the District in anticipation of an
appropriation for such purpose, and the District's legal liability for the payment of any amount
under the Compact does not and may not arise or obtain in advance of the lawful availability of
appropriated funds for the applicable fiscal year.

631 Sec. 5 A multistate license to practice as an RN, LPN, or VN issued pursuant to the

632 Compact is an option for licensure in addition to a traditional license to practice as an RN, LPN,

or VN issued pursuant to Title V of the Health Occupations Revision Act of 1985, effective

634 January 18, 1986, (D.C. Law 6-99; D.C Official Code § 3-1205.01 et seq.). The Board of

Nursing may charge a fee in excess of the traditional license fee for issuance of a multistate

636 license. The Board of Nursing shall not pass along to a traditional license applicant or holder any

637 costs associated with entering into or administering the Compact.

638 Sec. 6 Employer reporting and information requirements.

(a) A person or governmental entity that employs, or contracts directly or through another
person or governmental entity for the provision of services by a nurse holding a multistate
license to practice as an RN, LPN, or VN issued pursuant to the Compact shall:

642 (1) Report to the Board of Nursing the number of nurses holding multistate
643 licenses who are employed by, or providing services for, the person or governmental entity;
644 (2) Provide each nurse holding a multistate license a copy of Board-developed

645 information concerning laws and rules specific to the practice of nursing in the District;

646	(b) The Board of Nursing shall develop information concerning laws and rules specific to
647	the practice of nursing in the District and make that information available on its internet web site
648	(c) The Board of Nursing may adopt rules in accordance with this section.
649	Sec. 7 Nothing in the Compact shall be construed to limit, alter, or modify the following:
650	(1) Any of the terms, conditions, or provisions of a collective bargaining
651	agreement entered into by a hospital;
652	(2) The authority of the Board of Nursing to determine whether:
653	(A) An applicant for a traditional license to practice as a registered nurse
654	or as a licensed practical nurse issued pursuant to sections 503 through 506 of the Health
655	Occupations Revision Act of 1985, effective January 18, 1986, (D.C. Law 6-99; D.C Official
656	Code § 3-1205.03 through 1205.06) meets the educational requirements therein;
657	(B) A registered nurse or licensed practical nurse holding a license to
658	practice issued pursuant to Title V of the Health Occupations Revision Act of 1985, effective
659	January 18, 1986, (D.C. Law 6-99; D.C Official Code § 3-1205 et seq.) has:
660	(i) Completed the continuing education required for renewal as
661	described in section 510 of the Health Occupations Revision Act of 1985, effective January 18,
662	1986, (D.C. Law 6-99; D.C Official Code § 3-1205.10); or
663	(ii) Engaged in activities that exceed the practice of nursing as a
664	registered nurse or as a licensed practical nurse.
665	Sec. 8. Fiscal impact statement.
666	The Council adopts the fiscal impact statement in the committee report as the fiscal
667	impact statement required by section 4a of the General Legislative Procedures Act of 1975,
668	approved October 16, 2006 (120 Stat. 2038; D.C. Official Code § 1-301.47a).

669 Sec. 9. Effective date.

670 This act shall take effect following approval by the Mayor (or in the event of veto by the

671 Mayor, action by the Council to override the veto), a 30-day period of congressional review as

672 provided in section 602(c)(1) of the District of Columbia Home Rule Act, approved December

- 673 24, 1973 (87 Stat. 813; D.C. Official Code § 1-206.02(c)(1)), and publication in the District of
- 674 Columbia Register.